#### **Annual Financial Report**

December 31, 2010

Governing Body

Alan Brundage, Mayor Mary Beth Bookless Bob Burns Ron Kenney Natalie Kollmeyer Joyce Reynolds

City Clerk

Janet Etheridge

City Treasurer

Richelle Green

Independent Auditor

Kenneth L Cooper Jr CPA, Chtd Certified Public Accountant Wellington, Kansas

# City of Argonia, Kansas Statutory Basis Financial Statements Year Ended December 31, 2010

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## KENNETH L COOPER JR CPA, CHTD

### Certified Public Accountant

Independent Auditor's Report

To the Honorable Mayor and City Council City of Argonia Argonia, Kansas

I have audited the accompanying primary government financial statements of the City of Argonia, Kansas, as of and for the year ended December 31, 2010, and the individual fund statements for the years ended December 31, 2010 and 2009, as listed in the table of contents. These financial statements are the responsibility of the City's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit Guide*. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

The financial statements do not include financial data for the City's discretely presented component unit. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. Because of this departure from accounting principles, the cash and unencumbered cash, revenues received and expenditures incurred by the aggregate discretely presented component units have been omitted from these statements, and although not reasonably determinable, are presumed to be material.

As described more fully in Note 1, the City has prepared these financial statements using accounting practices prescribed by the State of Kansas that demonstrates compliance with the cash basis and budget laws of the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In my opinion, because of the effects of the matters discussed in the preceding two paragraphs, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City as of December 31, 2010, the changes in its financial position, or, where applicable, its cash flows for the year then ended.

In my opinion, the primary government financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of the City of Argonia, Kansas, as of December 31, 2010, and the revenues it received and expenditures it incurred for the years ended December 31, 2010 and 2009 (individual funds only) on the basis of accounting described in Note 1.

Certified Public Accountant

August 29, 2011

## City of Argonia, Kansas Summary of Cash Receipts, Expenditures and Unencumbered Cash

For the Year Ended December 31, 2010

	Beginni Unencumb	_		Cash			Un	Ending encumbered		Outstanding mbrances/		Ending
	Cash Bala	nce	R	eceipts	Exp	enditures	C	ash Balance	Acco	ounts Pay.	_C	ash Balance
<u>Funds</u>												
General	\$ 104	455	\$	191,914	\$	225,212	\$	71,156	\$	34,079	\$	105,235
Special Revenue Funds:												
Special Highway	31	889		12,622		-		44,511				44,511
Equipment Reserve	93	368		20,000		-		113,368		-		113,368
Vera M Linn Cemetery												
Memorial Fund		054		1,224		1,224		70,054		-		70,054
Park Trust	5	549		6,067		6,205		5,411		526		5,937
Cemetery Building	2	302		10		-		2,312		-		2,312
Debt Service Funds:												
Bond & Interest	22	119		36,753		36,819		22,053		-		22,053
Capital Project Funds:												
Capital Improvements	24	178		40,000		-		64,178		-		64,178
Enterprise Funds:												
Water and Sewer Utility	149	851		182,109		246,788		85,172		5,787		90,959
Gas Utility	67	648		224,419		228,313		63,754		12,673		76,427
Ambulance	26	962		23,333		28,785		21,510		718		22,228
Cemetery	4	576		10,724		4,249		11,051		134		11,185
Solid Waste Utility	30	<u>839</u>		45,193	_	68,057	_	7,975		3,047		11,022
Total primary government	\$ 633	<u>789</u>	\$	794,368	\$	845,652	\$	582,505	\$	56,964	\$	639,469

#### Summary of Cash Receipts, Cash Disbursements and Unencumbered Cash

For the Year Ended December 31, 2010

#### Composition of Cash Balance:

Cash on hand, city Clerk	\$ 150
Cash in checking account:	
Farmers & Merchants State Bank, Argonia	
Operating account	439,808
Cemetery Building account	2,312

#### Certificates of Deposit

Farmers & Merchants State Bank, Argonia:

	Rate	Maturity	
CD #22718	2.000%	03/18/2011	5,000
CD #22719	2.000%	03/18/2011	5,000
CD #7731	1.500%	03/10/2013	5,000
CD #7733	1.500%	03/10/2013	5,000
CD #22173	2.650%	04/03/2011	2,200
CD #6886	3.059%	12/01/2012	5,000
CD #21830	2.500%	01/24/2011	100,000
CD #23588	2.000%	03/14/2011	 70,000
Total Certificates	of Deposit		197,200
Total primary government			\$ 639,470

## City of Argonia, Kansas Summary of Expenditures--Actual and Budget

(Budgeted Funds Only) For the Year Ended December 31, 2010

		Adjustment			
		for Qualifying	Variance-		
	Certified	Budget	Budget for	Chargeable to	Favorable/
<u>Fund</u>	Budget	Credits	Comparison	Current Year	(Unfavorable)
General	\$ 294,000	- \$	\$ 294,000	\$ 225,212	\$ 68,788
Special Revenue Funds					
Special Highway	-	. <u>-</u>	_	_	-
Vera M Linn Cemetery					
Memorial Fund	5,000	-	5,000	1,224	3,776
Park Trust	16,000	-	16,000	6,205	9,795
Debt Service Funds:					
Bond & Interest	54,518	-	54,518	36,819	17,699
Enterprise Funds:					
Water and Sewer Utility	268,500	-	268,500	246,788	21,712
Gas Utility	356,400	-	356,400	228,313	128,087
Ambulance	35,000	-	35,000	28,785	6,215
Cemetery	21,700	-	21,700	4,249	17,451
Solid Waste Utility	80,000	<u> </u>	80,000	68,057	11,943
Total primary government	\$ 1,131,118	\$ -	\$ 1,131,118	\$ 845,652	\$ 285,466

### City of Argonia, Kansas General Fund

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010					
							7	Variance-
		2009						avorable/
	4	<u>Actual</u>	4	<u>Actual</u>	B	<u>Budget</u>	<u>(U</u>	nfavorable)
Cash Receipts and Transfers								
Taxes and Shared Revenue:								
Ad valorem property tax	\$	92,976	\$	96,749	\$	92,695	\$	4,054
Delinquent taxes		-		3,464		1,600		1,864
Motor vehicle tax		20,573		19,114		23,232		(4,118)
Recreational vehicle & 16/20M tax		629		692		904		(212)
Special assessments		-		-		-		-
Local sales tax		29,585		25,882		30,000		(4,118)
Franchise taxes		20,616		18,636		23,000		(4,364)
Sumner County Road & Bridge		6,000		6,000		6,000		-
Licenses, fines and permits:								
Licenses and permits		724		1,066		750		316
Fines and court fees		1,546		1,378		400		978
Interest earnings		3,977		3,560				3,560
Other revenues:								
Swimming pool revenue		13,870		13,299		12,000		1,299
Miscellaneous revenues		4,222		2,047		-		2,047
Other grants		-		-				-
Streets & parks		100		27				27
Operating transfers in						10,000		(10,000)
Total receipts and operating transfers		194,818		191,914		200,581		(8,667)

### City of Argonia, Kansas General Fund

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010	
	2009 <u>Actual</u>	Actual	Budget	Variance- Favorable/ (Unfavorable)
Expenditures and Transfers Subject to Budget				
Administration				
Personal services	\$ 31,208		\$ 31,000	\$ (985)
Employee benefits	6,851		7,400	(1,358)
Contractual	10,906		9,000	(4,938)
Commodities	2,520	2,552	5,000	2,448
Capital outlay	-	1,284	1,000	(284)
Police				
Personal services	35,213	39,947	45,500	5,553
Employee benefits	4,445	7,481	5,500	(1,981)
Contractual	7,209	8,436	8,000	(436)
Commodities	6,452	6,105	11,000	4,895
Capital outlay	1,704	7,341	13,500	6,159
Fire				
Contractual	4,791	5,311	_	(5,311)
Commodities	13	1,164	2,000	836
Capital outlay	1,265	_	4,500	4,500
Memorial Expense	-	1,192	_	(1,192)
Street and Park				
Contractual	20,477	35,917	36,000	83
Commodities	11,729	13,914	15,000	1,086
Capital outlay	3,765	11,448	1,000	(10,448)
Pool				
Personal services	8,609	11,778	9,600	(2,178)
Employee benefits	-	1,134	500	(634)
Contractual	7,401		6,000	244
Commodities	12,508		12,000	2,229
Capital outlay	659		5,000	5,000
Non-departmental			,	_
Capital outlay-equipment	_	_	_	_
Operating transfers to Equipment Reserve	10,000	_	10,000	10,000
Operating transfers to Capital Improvement		_	55,500	55,500
Adjustment for qualifying budget credits	_	_		-
Total expenditures and transfers				
subject to budget	\$ 187,725	\$ 225,212	\$ 294,000	\$ 68,788
Dovonuo ovon (undon) oven anditure -	¢ 7.002	¢ (22.20e)		
Revenue over (under) expenditures	\$ 7,093			
Unencumbered cash balance, beginning	97,362	104,455		
Unencumbered cash balance, ending	\$ 104,455	\$ 71,156		

Special Revenue Fund

#### **Special Highway Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010	
	2009 <u>Actual</u>	<u>Actual</u>	<u>Budget</u>	Variance- Favorable/ (Unfavorable)
Cash Receipts and Transfers State payments	\$ 11,986	\$ 12,622	\$ 13,890	\$ (1,268)
Total receipts and transfers	\$ 11,986	\$ 12,622	\$ 13,890	\$ (1,268)
Expenditures and Transfers Subject to Budget Contractual Services Commodities Capital outlay Street Repair and Maint	\$ - 21,032 10,000	\$ - - - -	\$ -	\$ - - -
Total expenditures and transfers subject to budget	\$ 31,032	\$ -	\$ -	\$ -
Revenue over (under) expenditures	\$ (19,046)	\$ 12,622		
Unencumbered cash balance, beginning	50,935	31,889		
Unencumbered cash balance, ending	\$ 31,889	<u>\$ 44,511</u>		

Special Revenue Fund

### **Equipment Reserve Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual

	2009 <u>Actual</u>			2010 <u>Actual</u>		
Cash Receipts and Transfers						
Operating transfer from:						
General fund	\$	10,000	\$	-		
Ambulance Fund		10,000		-		
Solid waste fund		10,000		20,000		
Total receipts and transfers	\$	30,000	\$	20,000		
Expenditures and Transfers						
Capital outlay:	\$	_	\$	_		
Street Repair & Maintenance						
Total expenditures and transfers	\$		\$			
Revenue over (under) expenditures	\$	30,000	\$	20,000		
Unencumbered cash balance, beginning		63,368		93,368		
Unencumbered cash balance, ending	<u>\$</u>	93,368	\$	113,368		

Special Revenue Fund

#### Vera M. Linn Cemetery Memorial Fund Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010							
Cash Receipts and Transfers	4	2009 <u>Actual</u>	<u></u>	<u>Actual</u>	<u>B</u>	<u>sudget</u>	F	Variance- avorable/ nfavorable)		
Interest	\$	1,834	\$	1,224	\$	5,000	\$	(3,776)		
Expenditures and Transfers Cemetery Maintenance	\$	-	\$	-	\$	_	\$	_		
Operating transfer to: Cemetery Fund		1,834		1,224		5,000		3,776		
•	<u> </u>		Φ.		Φ.	<u> </u>	ф	<u> </u>		
Total expenditures and transfers	\$	1,834	\$	1,224	<u>\$</u>	5,000	<u>\$</u>	3,776		
Revenue over (under) expenditures	\$	-	\$	<u>-</u>						
Unencumbered cash balance, beginning	_	70,054	_	70,054						
Unencumbered cash balance, ending	\$	70,054	\$	70,054						

### Special Revenue Fund

#### **Park Trust Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

						2010		
		•					V	ariance-
		2009						vorable/
		<u>Actual</u>	<u> </u>	<u>Actual</u>		<u>Budget</u>	<u>(Un</u>	<u>favorable)</u>
Cash Receipts and Transfers								
Contributions	\$	-	\$	245	\$	2,000.00	\$	(1,755)
Fees		6,467		5,752		10,000		(4,248)
FEMA Grant		3,167		-		-		-
Other	_	<u>-</u>	_	70	_			70
Total receipts and transfers	\$	9,634	\$	6,067	\$	12,000	\$	(5,933)
Expenditures and Transfers								
Salaries	\$	2,218	\$	-	\$	-	\$	-
Employee Benefits		568		-		-		-
Contractual services		3,681		3,040		6,000		2,960
Commodities		4,618		3,105		7,000		3,895
Capital Outlay		-		-		3,000		3,000
Other				60				(60)
Total expenditures and transfers	\$	11,085	\$	6,205	\$	16,000	\$	9,795
Revenue over (under) expenditures	\$	(1,451)	\$	(138)				
Unencumbered cash balance, beginning		7,000		5,549				
Unencumbered cash balance, ending	\$	5,549	\$	5,411				
	<u> </u>	= = = = = = = = = = = = = = = = = = = =	<u> </u>					

Special Revenue Fund

### **Cemetery Building Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

		2009		2010
Cash Receipts and Transfers		<u>Actual</u>	A	<u>Actual</u>
Contributions	\$	-	\$	-
Interest	_	12	_	10
Total receipts and transfers	\$	12	\$	10
Expenditures and Transfers				
Supplies, repairs, equipment	\$		\$	
Total expenditures and transfers	<u>\$</u>		<u>\$</u>	
Revenue over (under) expenditures	\$	12	\$	10
Unencumbered cash balance, beginning		2,290		2,302
Unencumbered cash balance, ending	\$	2,302	\$	2,312

Debt Service Fund

#### **Bond & Interest Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

					2010		
	•					Va	ariance-
	2009						vorable/
	<u>Actual</u>	:	<u>Actual</u>	]	<u>Budget</u>	(Uni	<u>favorable)</u>
Cash Receipts and Transfers							
Ad valorem property tax	\$ 15,130	\$	13,463	\$	14,461	\$	(998)
Less: Revitalization rebates	(729)		-		-		-
Delinquent taxes	-		633		-		633
Motor vehicle tax	3,580		2,568		3,092		(524)
Recreational vehicle & 16/20M tax	224		89		127		(38)
Transfer from Water & Sewer fund	22,000		20,000		20,000		_
Total receipts and transfers	\$ 40,205	\$	36,753	\$	37,680	\$	(927)
			_		_		
Expenditures and Transfers							
Interest on bonds	\$ 17,398	\$	20,000	\$	20,000	\$	-
Principal on bonds	20,000		16,818		16,818		-
Fees	1		1		200		199
Cash basis reserve	-		_		17,500		17,500
						-	
Total expenditures and transfers	\$ 37,399	\$	36,819	\$	54,518	\$	17,699
Total expenditures and transfers	Ψ 37,377	Ψ	30,017	Ψ	3 1,3 10	Ψ	17,077
Revenue over (under) expenditures	\$ 2,807	\$	(66)				
Revenue over (under) expenditures	Ψ 2,007	Ψ	(00)				
Unencumbered cash balance, beginning	19,312		22,119				
, , , , , , , , , , , , , , , , , , , ,							
Unencumbered cash balance, ending	\$ 22,119	\$	22,053				
Offencial Cash varance, chang	\$ 44,119	Ф					

Special Revenue Fund

### **Capital Improvement Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual

		2009 <u>Actual</u>		2010 Actual
Cash Receipts and Transfers				
Operating transfer from:				
Water and sewer fund	\$	-	\$	30,000
Gas fund		-		-
General fund		_		-
Solid waste fund	_	18,000	_	10,000
Total receipts and transfers	\$	18,000	\$	40,000
Expenditures and Transfers				
Capital improvements	\$		\$	
Total expenditures and transfers	\$		\$	<u> </u>
Revenue over (under) expenditures	\$	18,000	\$	40,000
Unencumbered cash balance, beginning		6,178		24,178
Unencumbered cash balance, ending	\$	24,178	\$	64,178

## Enterprise Funds

#### Water and Sewer Utility Fund

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010	
Cash Receipts and Transfers	2009 <u>Actual</u>	<u>Actual</u>	Budget	Variance- Favorable/ (Unfavorable)
Water sales Sewer sales Other revenue Interest earnings	\$ 116,283 41,287 2,328	\$ 123,546 51,382 7,181	\$ 165,000 42,500 500	\$ (41,454) 8,882 6,681
Total receipts and transfers	\$ 159,898	\$ 182,109	\$ 208,000	\$ (25,891)
Expenditures and Transfers Subject to Budget Administration				
Personal services Employee benefits Contractual services Commodities	\$ 6,653 3,118 4,659 1,709	\$ 6,816 3,635 6,118 2,010	\$ 6,700 3,100 5,000 2,000	\$ (116) (535) (1,118) (10)
Capital outlay Water Utility Deposit Refund	150	100	200	100
Production and distribution Personal services Employee benefits Contractual services Commodities Capital outlay	35,580 7,696 23,549 7,636 26,215	38,347 10,161 90,122 14,504 24,975	40,000 7,500 27,000 17,000 80,000	1,653 (2,661) (63,122) 2,496 55,025
Operating transfers Capital improvement fund Bond and Interest fund	22,000	30,000 20,000	60,000	30,000
Total expenditures and transfers subject to budget	\$ 138,965	\$ 246,788	\$ 268,500	\$ 21,712
Revenue over (under) expenditures	\$ 20,933	\$ (64,679)		
Unencumbered cash balance, beginning	128,918	149,851		
Unencumbered cash balance, ending	<u>\$ 149,851</u>	\$ 85,172		

## Enterprise Funds Gas Utility Fund

### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010	
Cash Receipts and Transfers	2009 <u>Actual</u>	<u>Actual</u>	<u>Budget</u>	Variance- Favorable/ (Unfavorable)
Gas sales	\$ 225,345	\$ 219,372	\$ 300,000	\$ (80,628)
Refund from gas company	2 275	4.000	1.500	-
Deposits	2,375	4,080	1,500	760
Other revenue	1,058	760 207	500	760
Interest earnings	435	207	500	(293)
Total receipts and transfers	\$ 229,213	\$ 224,419	\$ 302,000	\$ (80,161)
Expenditures and Transfers Subject to Budget				
Administration				
Personal services	\$ 6,653	\$ 6,816	\$ 6,700	\$ (116)
Employee benefits	3,118	3,320	3,100	(220)
Contractual services	6,381	6,254	5,000	(1,254)
Commodities	1,983	2,180	1,500	(680)
Capital outlay			-	-
Distribution				
Personal services	35,580	38,347	40,000	1,653
Employee benefits	7,313	10,475	7,600	(2,875)
Contractual services	14,067	16,611	17,500	889
Commodities	7,761	8,401	9,000	599
Capital outlay	1,554	24,524	50,000	25,476
Gas Utility Deposit Refund	745	1,536	1,000	(536)
Gas purchases	110,466	109,849	215,000	105,151
Operating transfers				
General fund	-	_	_	_
Capital improvement fund	-	_	-	-
Equipment reserve fund				
Total expenditures and transfers				
subject to budget	\$ 195,621	\$ 228,313	\$ 356,400	\$ 128,087
subject to budget	\$ 193,021	<u>\$ 220,313</u>	<u>\$ 330,400</u>	<u>\$ 126,067</u>
Revenue over (under) expenditures	\$ 33,592	\$ (3,894)		
Unencumbered cash balance, beginning	34,056	67,648		
Unencumbered cash balance, ending	\$ 67,648	\$ 63,754		

Enterprise Funds

#### **Ambulance Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

						2010		
Cash Receipts and Transfers	:	2009 Actual	:	<u>Actual</u>	<u>]</u>	<u>Sudget</u>	Fa	ariance- vorable/ favorable)
Patient collections	\$	22,649	\$	16,188	\$	16,000	\$	188
State grant		-		-		-		-
Sumner County subsidy		11,913		6,702		10,000		(3,298)
Contributions		3,311		443		-		443
Refund of Insurance		_			_			
Total receipts and transfers	<u>\$</u>	37,873	\$	23,333	\$	26,000	\$	(2,667)
Expenditures and Transfers Subject to Budget								
Contractual services	\$	10,771	\$	11,399	\$	10,000	\$	(1,399)
Commodities		9,598		11,886		10,000		(1,886)
Capital outlay		-		-		10,000		10,000
On Call		5,340		3,500		5,000		1,500
Transfer to Equipment Reserve	_	10,000	_	2,000	_			(2,000)
Total expenditures and transfers subject to budget	\$	35,709	\$	28,785	\$	35,000	\$	8,215
subject to budget	Φ	33,709	Ф_	20,703	<u> </u>	33,000	Φ	0,213
Revenue over (under) expenditures	\$	2,164	\$	(5,452)				
Unencumbered cash balance, beginning		24,798		26,962				
Unencumbered cash balance, ending	<u>\$</u>	26,962	<u>\$</u>	21,510				

#### Enterprise Funds

## **Cemetery Fund**

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010					
	•							ariance-
		2009						vorable/
	4	<u>Actual</u>	4	<u>Actual</u>	]	<u>Budget</u>	(Un	<u>favorable)</u>
Cash Receipts and Transfers								
Sale of lots and services	\$	6,100	\$	3,800	\$	5,500	\$	(1,700)
Farm income		1,604		4,171		3,000		1,171
Hangar lease		600		1,200		1,500		(300)
Other		379		200		-		200
Donations		25		100		2,500		(2,400)
Interest earnings		58		29		-		29
Operating Transfer from Vera Linn Endowment	_	1,834	_	1,224	_	5,000	_	(3,776)
Total receipts and transfers	\$	10,600	\$	10,724	\$	17,500	\$	(6,776)
Expenditures and Transfers Subject to Budget								
Personal services	\$	2,965	\$	-	\$	9,000	\$	9,000
Employee benefits		<u>-</u>		_		700		700
Contractual services		568		3,297		_		(3,297)
Commodities		2,218		952		6,000		5,048
Capital outlay		2,153				6,000		6,000
Total expenditures and transfers								
subject to budget	\$	7,904	\$	4,249	\$	21,700	\$	17,451
Revenue over (under) expenditures	\$	2,696	\$	6,475				
Unencumbered cash balance, beginning		1,880		4,576				
Unencumbered cash balance, ending	<u>\$</u>	4,576	\$	11,051				

Enterprise Funds

#### Solid Waste Fund

#### Statement of Cash Receipts and Expenditures (Statutory Basis)-Actual and Budget

			2010					
Cash Receipts and Transfers		2009 <u>Actual</u>		<u>Actual</u>	]	Budget	Fa	ariance- ivorable/ favorable)
Trash pick up service Recycling income Other Interest earnings	\$	41,026 795 -	\$	44,517 676 -	\$	45,000 - - -	\$	(483) 676 -
Total receipts and transfers	<u>\$</u>	41,821	\$	45,193	\$	45,000	\$	193
Expenditures and Transfers Subject to Budget								
Contractual services Commodities Capital outlay Operating Transfer to General Operating Transfer to Capital Improvement Operating Transfer to Equip. Reserve	\$	36,409 3,477 - 18,000 10,000	\$	37,596 461 - 10,000 20,000	\$	40,000 - - 20,000 20,000	\$	2,404 - - 10,000 -
Total expenditures and transfers subject to budget	\$	67,886	\$	68,057	<u>\$</u>	80,000	<u>\$</u>	12,404
Revenue over (under) expenditures	\$	(26,065)	\$	(22,864)				
Unencumbered cash balance, beginning	_	56,904		30,839				
Unencumbered cash balance, ending	<u>\$</u>	30,839	<u>\$</u>	7,975				

#### **Notes to Financial Statements**

December 31, 2010

#### 1. Summary of Significant Accounting Policies

The City has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas.

#### Reporting Entity

The City of Argonia is a municipal corporation operating under a Mayor-Council form of government. It provides the following services: Public Safety-Police, Volunteer Fire and Emergency Medical Services, Highways and Streets, Public Improvements, Utilities-Gas, Water, Sewer, Refuse, and General Administrative Services. The City receives funding from local, state, and Federal governmental sources and must comply with the restrictions of these funding sources. However, the City is not included in any other reporting entity since the Mayor and Council are elected by the public and have decision making authority.

Under Governmental Accounting Standards Board (GASB) Statement 14, the City has a component unit which under the statement would be included in the reporting entity. The public housing commission operates subsidized public housing and is governed by an appointed board of commissioners. The City has elected not to include the financial statements of the housing board in this report.

#### Budgets

Applicable Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless exempted by a specific statute), debt service funds and enterprise funds. All budgets are prepared utilizing the modified accrual basis further modified by the encumbrance method of accounting – that is, commitments evidenced by documents such as purchase orders and contracts, in addition to disbursements and accounts payable, are recorded as expenditures.

The statutes provide for the following sequence and timetable in adoption of budgets:

- a. Preparation of budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5 of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
- d. Adoption of final budget on or before August 25<sup>th</sup>

The statues allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

December 31, 2010

#### 1. Summary of Significant Accounting Policies (continued)

#### Budgets (continued)

Kansas statutes permit transferring budgeted amounts between line items within an individual fund. However, such statues prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using statutory basis of accounting as described below. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds, trust funds, and the following special revenue funds – special law enforcement, municipal judge training, municipal equipment reserve and fire insurance fund.

Spending in funds which are not subject to the legal annual operating budget requirement are controlled by federal regulations, other statutes, or by use of internal spending limits established by the governing body.

#### Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as revenue to the fund. For purposes of budgetary comparisons, the budget has been adjusted when necessary to show compliance with the budget law.

#### Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

December 31, 2010

#### 1. Summary of Significant Accounting Policies (continued)

#### Departure from Generally Accepted Accounting Principles

The basis of accounting described above results in a financial statement presentation which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown non-cash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under generally accepted accounting principles, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported may not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. General fixed assets that account for the land, buildings, and equipment owned by the municipality are not presented in the financial statements. Also, general long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.

The City has passed a charter ordinance permanently exempting itself from reporting based on generally accepted accounting principles, instead choosing to report on this statutory basis of accounting, and also annually adopts a resolution exempting itself.

#### Cash Equivalents

Idle funds are invested in certificates of deposit and in a commercial bank money market fund. These cash equivalents are stated at cost, which approximates market value.

Cash balances in all funds are considered in determining the amount to be invested, and unless specifically designated, investment income should be apportioned to the various funds in the ratio of funds invested. In 2009 and 2010, investment income was primarily apportioned to the general fund, except for some interest allocated to three other funds.

#### Property Taxes and Other Receivables

In accordance with governing State statutes, property taxes levied during the current year are revenue sources to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and are levied and become a lien on the property on November 1 of each year. The County Treasurer is the tax collection agent for all taxing entities with the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. Consequently, for revenue recognition purposes, the taxes levied during the current year are not due and receivable until the ensuing year and property taxes are recognized when received.

#### **Notes to Financial Statements**

December 31, 2010

#### 1. Summary of Significant Accounting Policies (continued)

Recognized state shared taxes represent payments received during the current fiscal period. State statutes specify distribution dates for such shared taxes. For revenue recognition purposes, amounts collected and held by the State on behalf of the City at yearend are not due and receivable until the ensuing year.

Federal and State grant aid is reported as revenue when the related reimbursable expenditures are incurred. Unrestricted aid is reported as revenue in the fiscal year the entitlement is received.

Licenses, franchises, fees, fines, penalties, charges for services and other revenues are recorded when received in cash.

#### Investments

Investments, consisting entirely of certificates of deposit, are carried at cost, which approximates market value.

#### General Fixed Assets

The City does not record capital fixed assets, such as land, building and equipment, in the general fixed assets account group, as required by generally accepted accounting principles. The disbursements for the purchase of these assets are considered as expenditures and no record of the fixed assets is reflected in the financial statements.

#### Special Assessments

Projects financed in part by special assessments are financed through the issuance of general obligation bonds, which are secured by the full faith and credit of the City and are retired from the City's debt service fund. Further, state statutes permit the levying of additional general ad valorem property taxes in the City's debt service fund to finance delinquent special assessments receivable. Consequently, special assessments receivable are accounted for within the debt service fund. Special assessment taxes are levied over a ten or fifteen year period and the annual installments are due and payable with annual ad valorem property taxes. The City may foreclose liens against property benefited by special assessments when delinquent assessments are two years in arrears. The City had no special assessment bonds outstanding in 2009 or 2010.

#### Lease Obligations

Long-term leases are not generally capitalized unless the terms of the lease include an option to purchase at such a price the payments made on the lease clearly represent the purchase of an economic interest.

December 31, 2010

#### 1. Summary of Significant Accounting Policies (continued)

#### Compensated Absences

All employees earn vacation at the rate of five days after one year of service, ten days after two years of service and fifteen days after five years of employment. Unused vacation at each December 31<sup>st</sup> carries over to the next December 31<sup>st</sup>, then expires. Upon termination or resignation from service with the City, employees are entitled to payment for all accrued vacation earned prior to termination or resignation. All employees on permanent status earn personal leave at the rate of one calendar day per month with a 30-day maximum accumulation. Upon termination or resignation, no payment is made for any unused personal leave and one-half earned sick leave. There are no other post-employment benefits for employees.

#### Pension Plan

The City has established a defined contribution SIMPLE retirement plan as permitted and defined by IRS code and regulations. All employees who have earned at least \$5,000 in the previous two calendar years and expect to earn \$5,000 in the current year are eligible to participate. The IRS specifies the payment of employee and employer contributions.

#### Risk Management

The City generally covers its risk of loss with insurance coverage. There have not been any claims in the past three years in excess of the amount of insurance.

#### Other Post Employment Benefits

The City does not maintain a group health insurance plan for its employees or retirees, nor does it have any other post-employment benefits.

#### 2. Fund Descriptions

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The following types of funds comprise the financial activities of the City for the year 2010:

December 31, 2010

#### 2. Fund Descriptions (continued)

#### Governmental Funds

General Fund is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments or major capital projects) that are restricted, by law or administrative action, to expenditure for specified purposes.

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, interest and principal on general long-term debt, and the financing of special assessments which are general obligations of the City.

Capital Project Funds are used to account for financial resources segregated for the acquisition of major capital facilities (other than those financed by enterprise funds).

Enterprise Funds are used account for operations that are financed and operated in the manner similar to private business enterprises - where the stated intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges - or where periodic determination of revenues collected, expenses paid and encumbered, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for others. These include expendable trust funds, nonexpendable trust funds and agency funds. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Nonexpendable trust funds are accounted for in the same manner as proprietary funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

December 31, 2010

#### 3. Cash and Cash Equivalents

#### **Deposits**

State law requires that the City deposit its funds in financial institutions that have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the bank's provide an acceptable rate of return. In addition, state law requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies which would limit concentration of credit or custodial credit risk. State law places no limit on the amount the City may deposit with any bank, as long as the deposits are adequately insured or secured. The City's deposits at year-end, consisting of checking and savings accounts, certificates of deposit and bank money market funds, had a carrying amount of \$641,176 all with one bank, constituting a concentration of credit risk. At December 31, 2010, the City had bank balances (before outstanding checks) and insurance and collateral coverage as follows:

	Farmers & Merchants	
	State Bank	
Insured	\$ 447,200	
Uninsured, collateral held by the		
City's agent in the City's name	194,827	
Total	\$ 642,027	

Uninsured deposits are collateralized by pledged securities held under joint custody receipts issued by third-party banks in the city's name. The pledged securities are held under a tri-party custodial agreement between the city, the pledging bank, and the independent third-party bank holding the pledged securities. All city deposits are considered the lowest risk custodial risk, Category 1.

The City is authorized by state law to invest in deposits of local financial institutions and, in certain instances, specified United States Treasury obligations and repurchase agreements.

#### **Notes to Financial Statements**

December 31, 2010

#### 4. Long-Term Debt

<u>Issue</u>	Interest <u>Rate</u>	Date of Issue	Amount of <u>Issue</u>	Date of Final <u>Maturity</u>	В	Balance eginning of Year	<u>Ad</u>	ditions	eductions/ Payments	Balance End of <u>Year</u>
General Obligation bonds Series 2005 GO Water Distrib.Syst	2.3-4.5%	3/1/2005	500,000	9/1/2025	\$	425,000	\$	-	\$ 20,000	\$ 405,000
Capital Leases										\$ -
Police Car					\$	15,000			\$ 2,661	\$ 12,339
2000 Chevy Pickup						7,872			 2,716	\$ 5,156
					\$	22,872	\$	-	\$ 5,377	\$ 17,495
Compensated Absences Payable					\$	4,277	\$	3,247	\$ 	\$ 7,524
Total Long Term Debt					\$	452,149	\$	3,247	\$ 25,377	\$ 430,019

#### Schedule of Maturity of Long-Term Debt

December 31, 2010

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016-2020</u>	<u>2021-2025</u>	<u>Totals</u>
Principal								
General obligation bonds	20,000	20,000	20,000	20,000	25,000	135,000	165,000	405,000
Pickup	2,881	2,275	-	-	-	-	-	5,156
Police Car	2,821	2,990	3,169	3,359				12,339
	25,702	25,265	23,169	23,359	25,000	135,000	165,000	422,495
Interest								
General obligation bonds	16,198	15,548	14,868	14,168	13,448	52,878	22,770	149,878
Pickup	227	56	-	-	-	-	-	283
Police Car	740	571	392	302				2,005
	<u>17,165</u>	16,175	15,260	14,470	13,448	52,878	22,770	152,166

#### 5. Pension Plan

The City established a SIMPLE retirement plan July 1, 1997. A SIMPLE is a defined contribution plan under the Internal Revenue Code where employees may elect to reduce their salary and for 2010 contribute up to \$11,500 per year into the plan. The City chooses to match employee contributions up to a maximum of 3% of compensation or to contribute 2% for all eligible employees regardless of the employee's contribution. For 2010 and 2009 the City chose to match employee contributions up to 3% of compensation. Employer contributions were \$3,773 and \$5,126 in 2010 and 2009, respectively.

#### 6. Capital Projects Fund

There were no capital projects under way during 2010.

#### **Notes to Financial Statements**

December 31, 2010

#### 7. Interfund Transfers

Operating transfers in 2010 were:

Water & Sewer	Capital Improvement	30,000
Solid Waste	Capital Improvement	10,000
Solid Waste	Equipment Reserve	20,000
Water & Sewer	Bond & Interest	20,000
Vera Linn Memorial	Cemetery	1,224

#### 8. Contingencies

#### Litigation

The City is a party to various legal proceedings that normally occur in the course of governmental operations. The financial statements do not include accruals or provisions for loss contingencies that may result from these proceedings. While the outcome of these proceedings cannot be predicted, the City feels that any settlement or judgment not covered by insurance would not have a material adverse effect on the financial condition of the City. There were no pending proceedings as of December 31, 2010.

#### Grant Program Involvement

In the normal course of operations, the City participates in various federal or state grant programs from year to year. The programs are often subject to additional audits by agents of the granting agency, the purpose of which is to ensure compliance with the specific conditions of the grant. Any liability for reimbursement which may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

#### 9. Utility Improvement Projects in Progress

#### Water Treatment Plant

In August of 2008, the City received notice from the Kansas Department of Health and Environment (KDHE) that its well water supply exceeded the maximum contaminant level for nitrate and arsenic. KDHE has directed the city that it must either join another community's water treatment project or start the construction of their own treatment facility. The expected cost of either option is expected to exceed \$1,000,000, which would require a significant increased in water rates.

December 31, 2010

#### 9. Utility Improvement Projects in Progress (continued)

#### **Wastewater Treatment Plant Improvements**

The City's current wastewater facility is experiencing capacity and operational problems. KDHE has issued a compliance order for the City to conduct a facility plan and develop a schedule of compliance to bring the lagoon facility to a level that meets the permit limits. This study has been completed and recommendations for improvements have been made. After an Inflow & Infiltration Evaluation, improvements to the system must be designed to address problems in the system. Although there is presently no engineer's cost estimate, it is expected that the cost will be substantial.

#### 10. Vera M. Linn Memorial Endowment

During 1995, the City was notified that it was the beneficiary of a bequest from the Vera M. Linn Estate. The total bequest was \$69,685.16. The terms of the Last Will and Testament of Vera M. Linn state that funds be deposited in "...the perpetual care fund of Argonia Cemetery, Argonia, Kansas, and request that the income therefrom be used annually for Memorial Day flowers and the upkeep for the graves of the descendants of George Linn and Charles Ford in said Cemetery. " The City maintained the endowment as required in 2010.

#### 11. Compliance with Finance-Related Legal and Contractual Provisions

- Encumbrance Records and Record of Unencumbered Budget Balance The clerk did not maintain the required encumbrance records, in accordance with K.S.A. 10-1117 and was therefore unable to maintain accounts required under K.S.A. 79-2934 showing the unencumbered budget balance of each fund, except at year end.
- <u>Treasurer's Fund Record</u> K.S.A. 10-1118 requires that the treasurer of every municipality keep records to show the amount of money in each fund. The Clerk at the City of Argonia maintains such records, but the Treasurer does not maintain independent fund records.
- Encumbrance Records K.S.A. 79-2934 provides that "the clerk shall open and keep an account of each fund showing the total amount appropriated for each fund and shall charge such appropriation with the amount of any indebtedness created at the time such indebtedness is incurred." The City's records show the amount of funds disbursed and remaining budget balance, but do not reflect encumbrances, with is what is meant by the "amount of indebtedness created at the time such indebtedness is incurred".